Maine Transportation Needs and Financing

Presented by

John Melrose, Senior Consultant Eaton Peabody Consulting Group April 8, 2015



Based on policy research done for the MBTA **FIX IT NOW** campaign



- ➤ MBTA Launches 3 5 Year Effort in Spring 2013
- Research and Policy Development
- > State and County Profiles Web Accessible
- > Stakeholder and Public Engagement
- Coalition Formation
- Build Public Awareness and Support
- > Advocacy for Law and Budget Changes

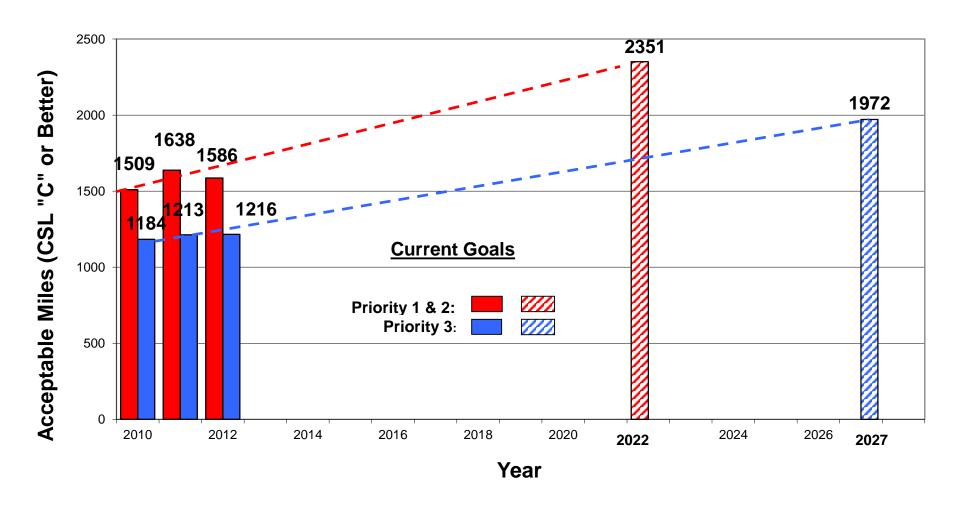
Maine's Transportation Investment Goals

- Focus on Priority 1, 2 & 3 roads and bridges where 70% of all travel occurs
- Priority 1 & 2 roads to be fair or better by 2022
- Priority 3 roads to be fair or better by 2027
- Priority 4 pavement program in place by 2017 to maintain a ride quality of fair or better
- Priority 5 roads maintenance paved each 7 years
- By 2015, set priorities and ratings for all modes



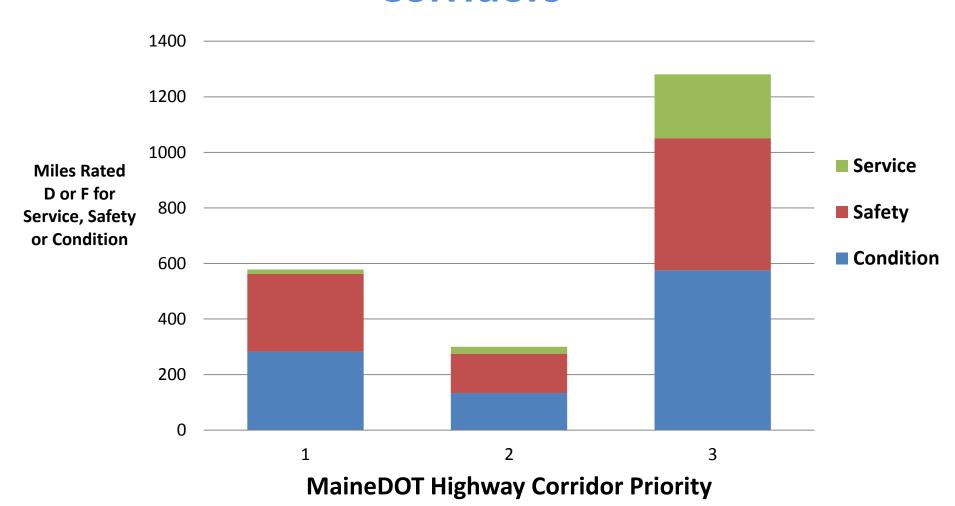
Highway and Bridge Performance

Priority Road Performance 2010-2027



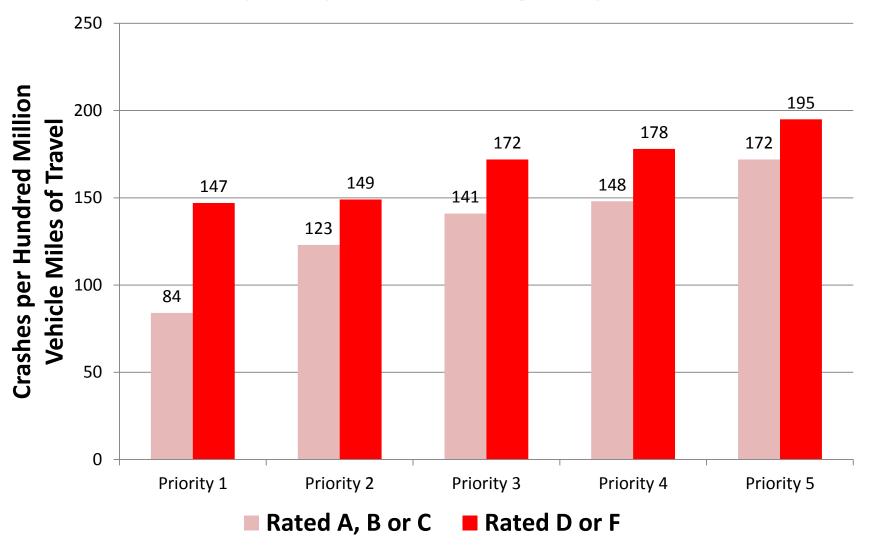
Data Source: Maine Economic Growth Council

Incidence of Substandard Highway Corridors



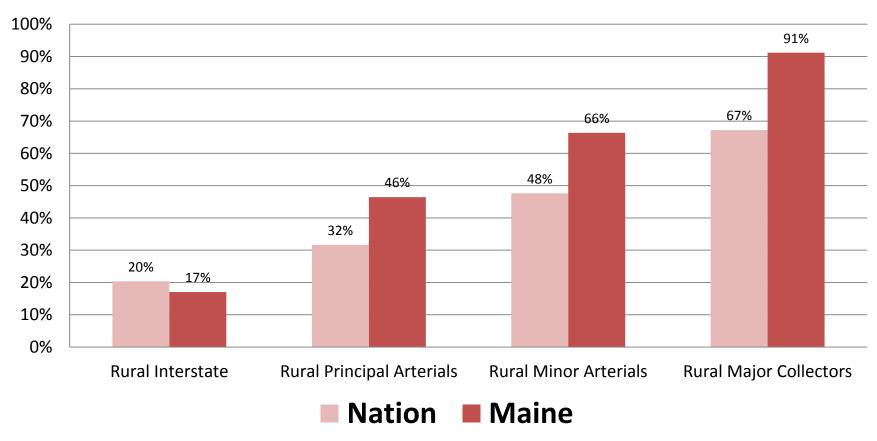
Data Source: Maine DOT

Crash Frequency Based on Highway Condition



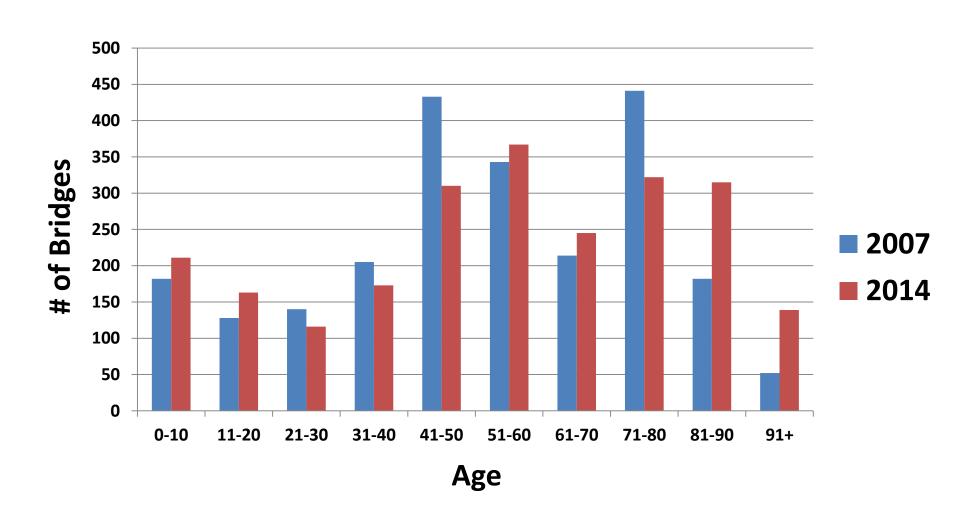
Source: Maine DOT 2013

Percent of Fair to Poor Pavement By Highway Classification



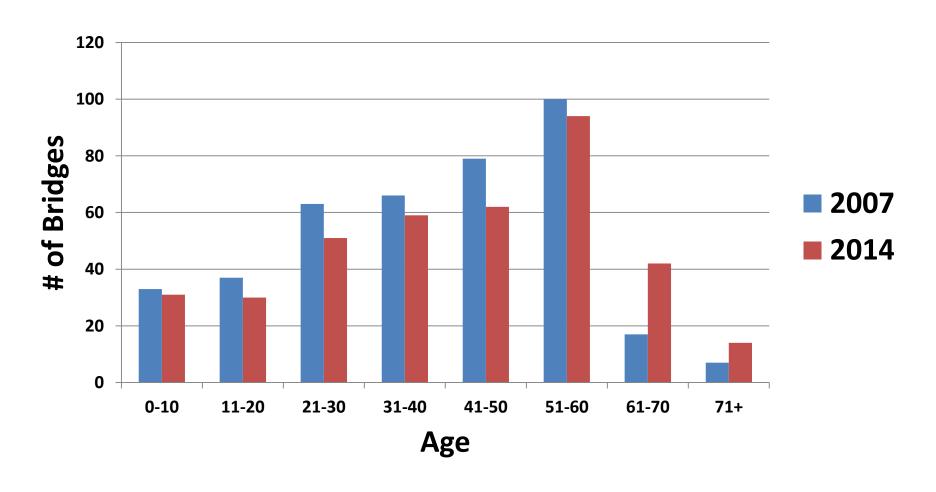
Data Source: FHWA

Maine Bridge Inventory by Age



Source: Maine DOT

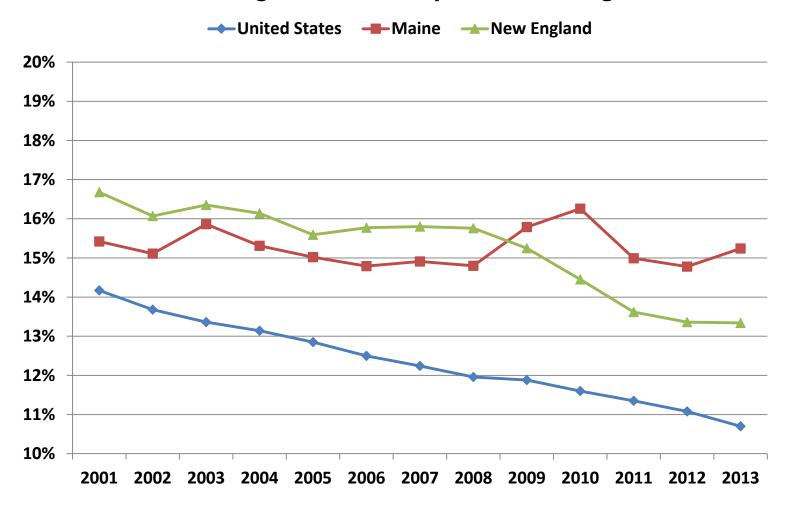
Steel Bridge Culvert Inventory by Age



Source: Maine DOT

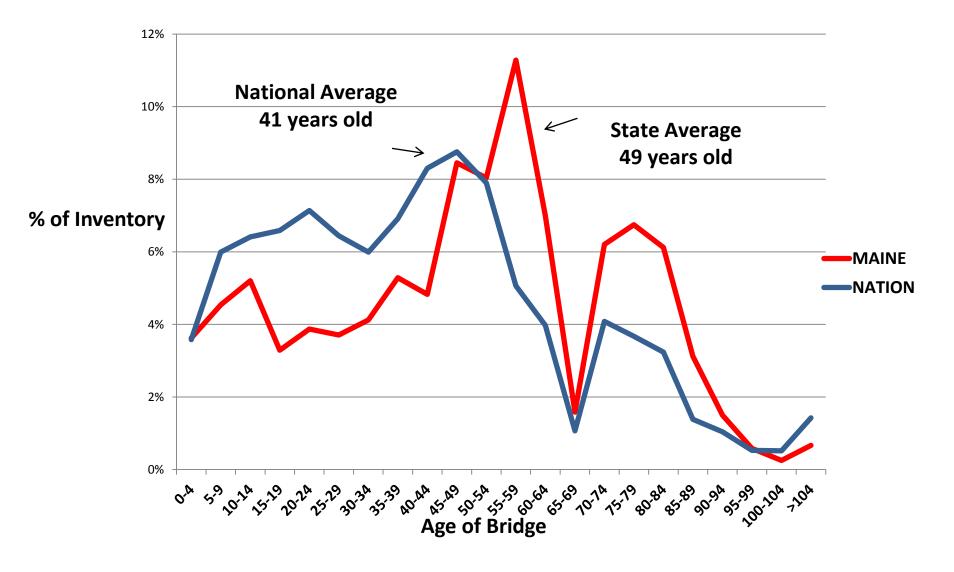
Bridge Deficiencies, Maine and U.S.

Percentage of Structurally Deficient Bridges



Data Source: FHWA

Bridge Inventory by Age, Maine and Nation



Data Source: FHWA

Highway and Bridge Performance

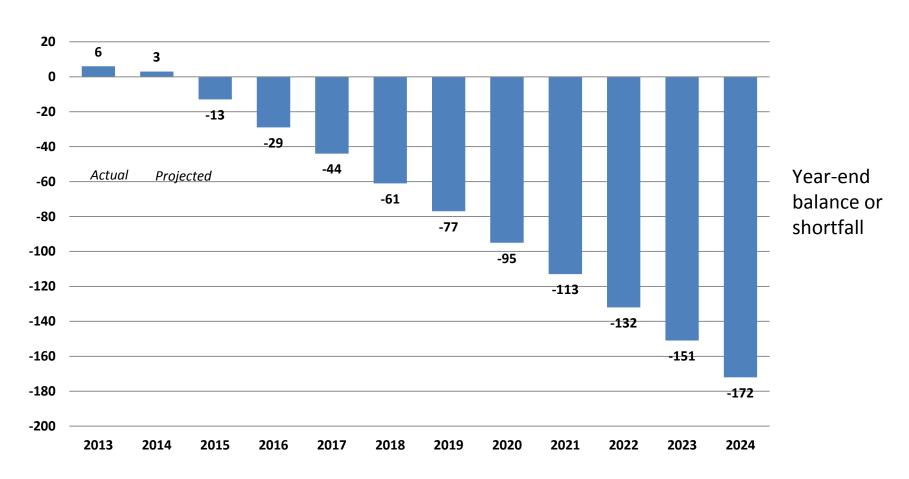
- Priority 1 & 2 765 miles (30%) D or F rated
- Priority 3 756 miles (40%) D or F rated
- Crash rate75% higher on Priority 1 D&F roads compared to Priority 1 A, B and C roads
- Off I-95, Maine pavement conditions lag U.S.
- 15% of bridges (355) structurally deficient
- 18% of bridges (430) functionally obsolete
- Average bridge 8 years older than U.S. (49 vs 41)



HIGHWAY AND BRIDGE FINANCE

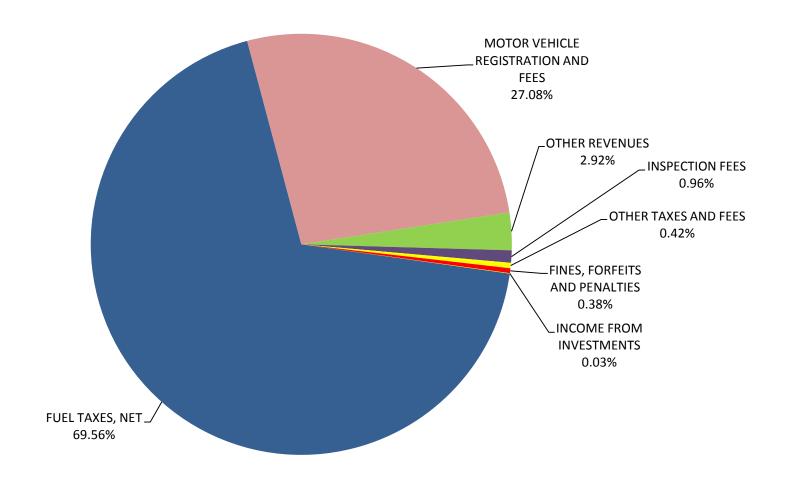
Federal Highway Trust Fund Projected Shortfall

In billions, by fiscal



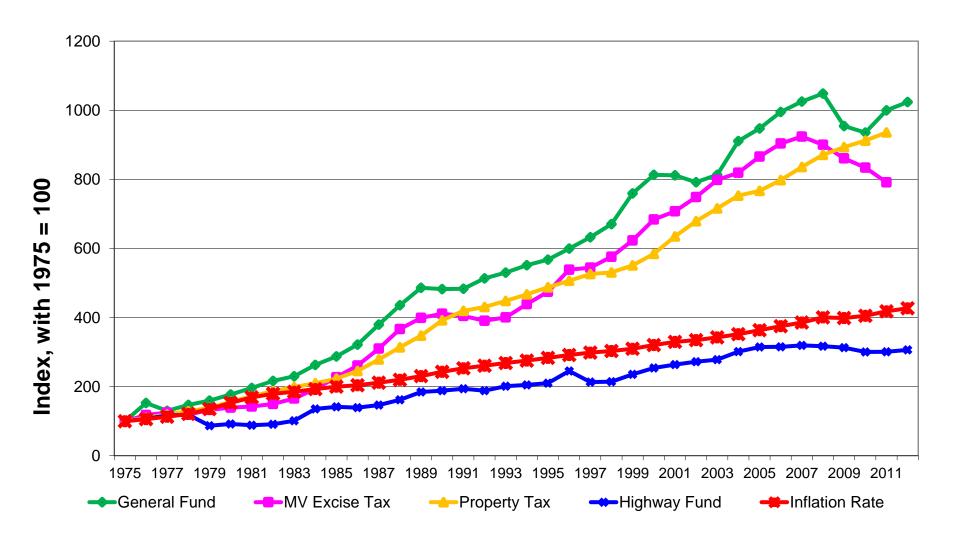
Data Source: Congressional Budget Office

Highway Fund Revenue 2014-15 Biennium – \$618.8 Million



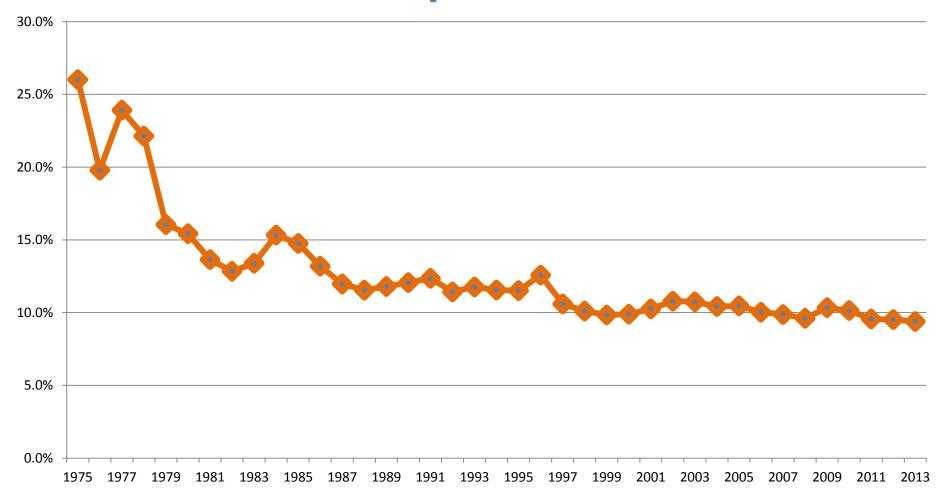
Data Source: OFPR, Maine Legislature

What Ails the Highway Fund? No Inflation Protection – Cost \$2.5 Billion



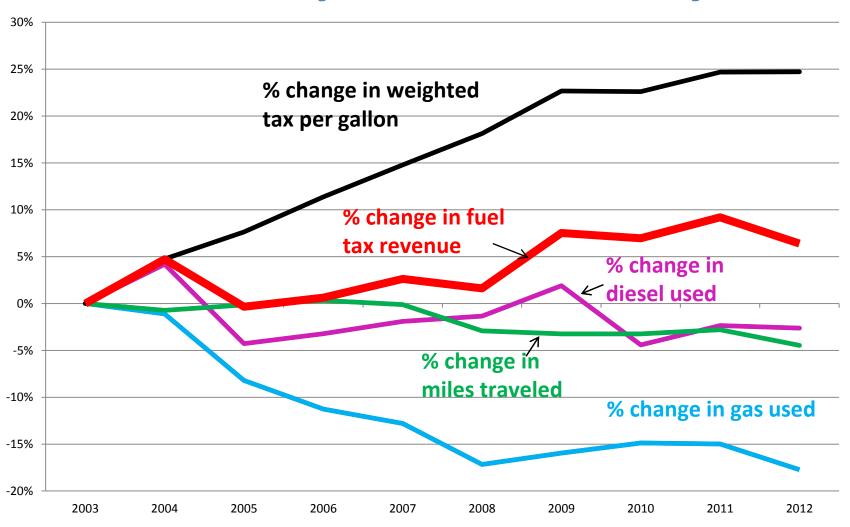
Data Source: OFPR, Maine Legislature

A Declining State Commitment to Transportation



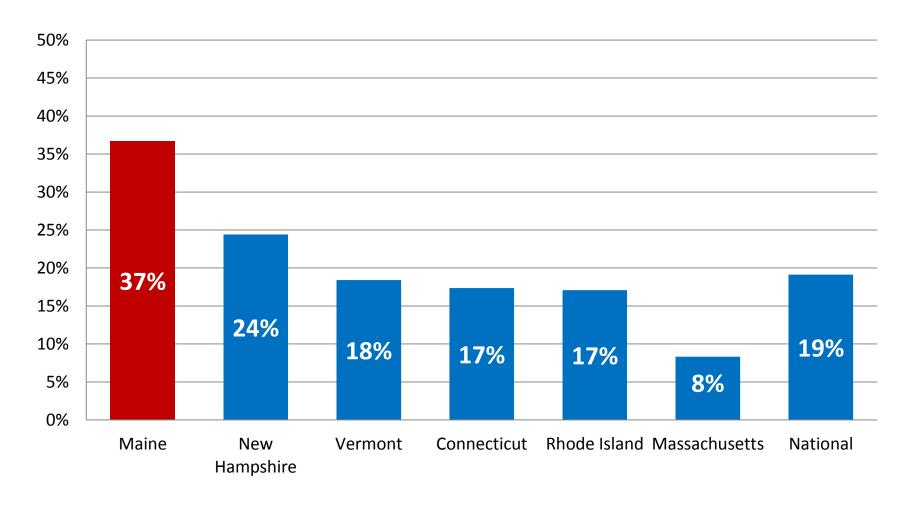
Data Source: OFPR, Maine Legislature

Fuel Use, Travel and Fuel Tax Trends Many Variables in Play



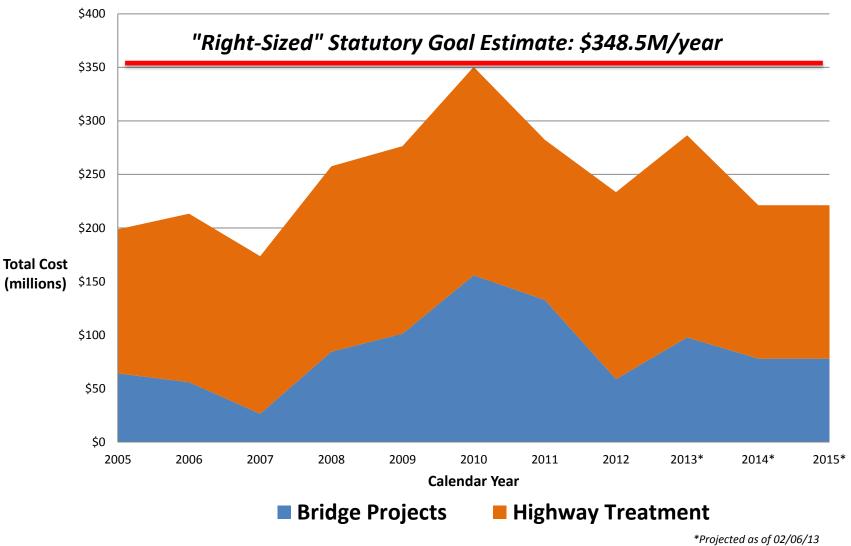
Data Source: OFPR, Maine Legislature and Maine Revenue Services

State Share of Highway Responsibility A More Than Full Plate



Data Source: FHWA

Highway and Bridge Capital Investment Trends

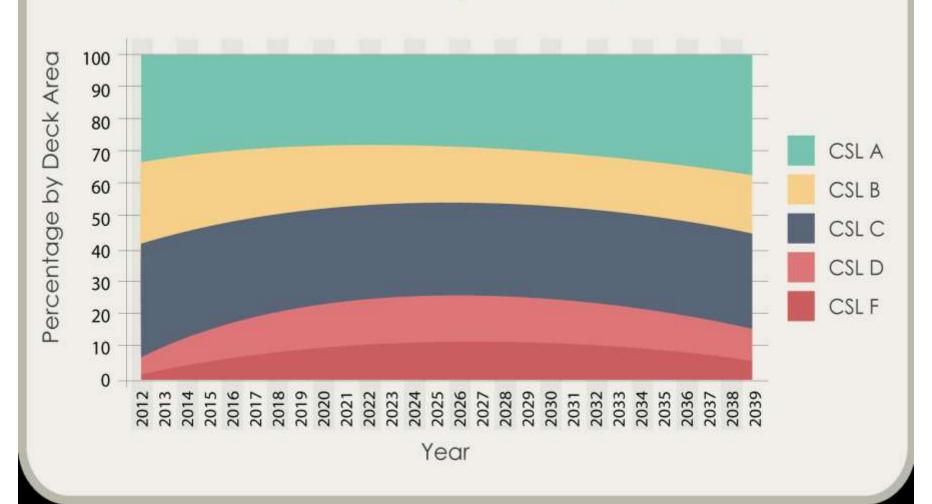


Data Source: Maine DOT

Financial Demands Ahead

- Bridge needs rising as funding declines 50% funding shortfall
- Cluster of aging interstate bridges arriving
- Pavement preservation gap of 35%
- Highway reconstruction/rehabilitation miles short by up to two thirds to meet Priority 1, 2 & 3 goals on time
- Focus on Priority 4 & 5 roads is pavement management not rehab or reconstruction

Condition CSL by Year - \$140M/Yr



More Financial Challenges

- Federal Highway Trust Fund on life support, no motor fuel tax increase since 1993
- Maine's motor fuel tax indexing repealed in 2011 with no adjustment since
- Federal CAFÉ Standards increase mpg, cut revenue
- Diverging mpg ratings create user fee inequities
- Stagnant to declining VMT Demographic Shifts
- Federal limits on tolling
- New Hampshire's low motor fuel tax rate



Highway and Bridge Finance: Policy Options

What Are Other States Doing?

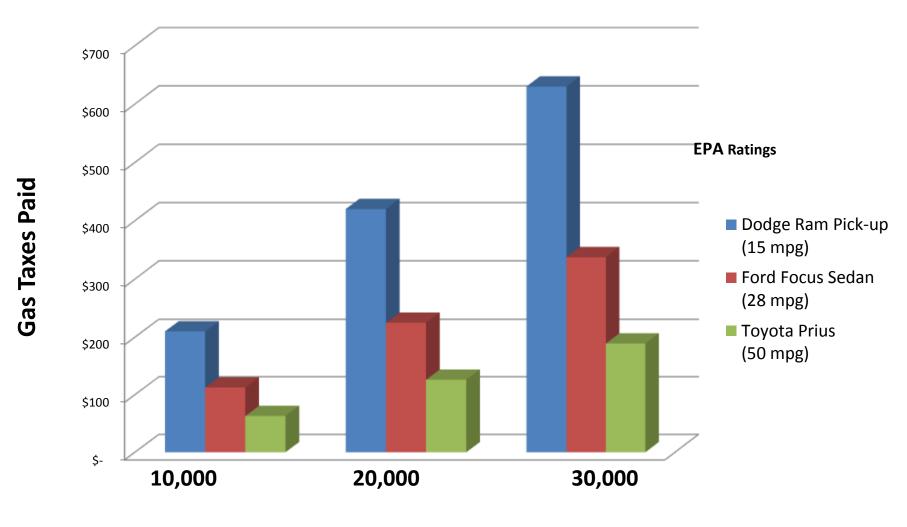
- Increasing traditional motor fuel taxes
- Tolling
- Adding tax/gallon based on wholesale prices
- Increasing general fund participation
- Studying vehicle miles traveled fees
- Promoting public-private partnerships
- Adopting motor fuel tax indexing
- Borrowing
- Adjusting registration fees

Maine's Motor Fuel Tax Rate Ranking Is there Room to Raise Rates?

<u>Jurisdiction</u>	<u>Gas</u>	<u>Diesel</u>
Federal	\$ 0.184	\$ 0.244
Average All States	\$ 0.299	\$ 0.300
Northeast States Avg.	\$ 0.311	\$ 0.348
Mid-Atlantic States Avg.	\$ 0.367	\$ 0.440
New Brunswick *	\$ 0.515	\$ 0.814
New Hampshire	\$ 0.238	\$ 0.238
Maine	\$ 0.300	\$ 0.312

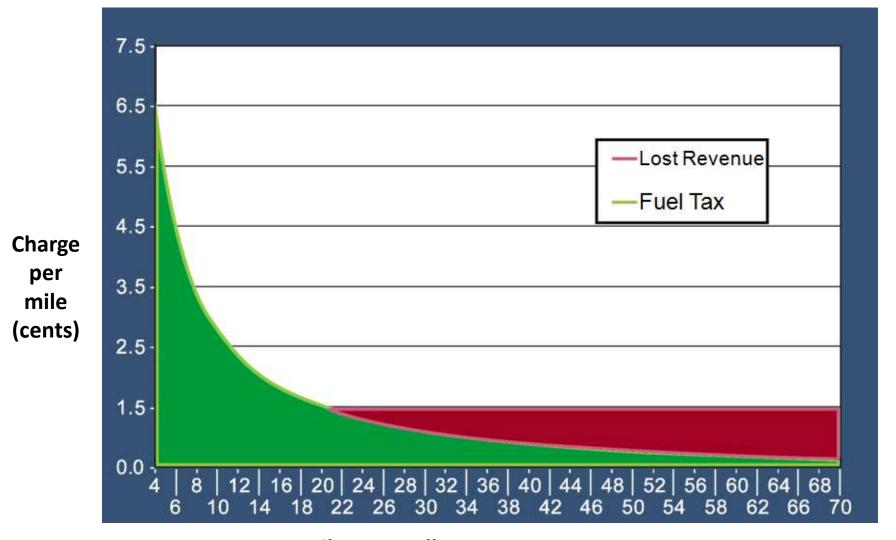
^{*}Excise tax only. New Brunswick also has a 13% sales tax. Canada's excise tax is another \$.38/gallon. Canada's fuel taxes generally are about a third of the sale price

A Growing Tax Equity Issue



Miles Driven

Oregon Fuel Tax Revenue Distribution by MPG

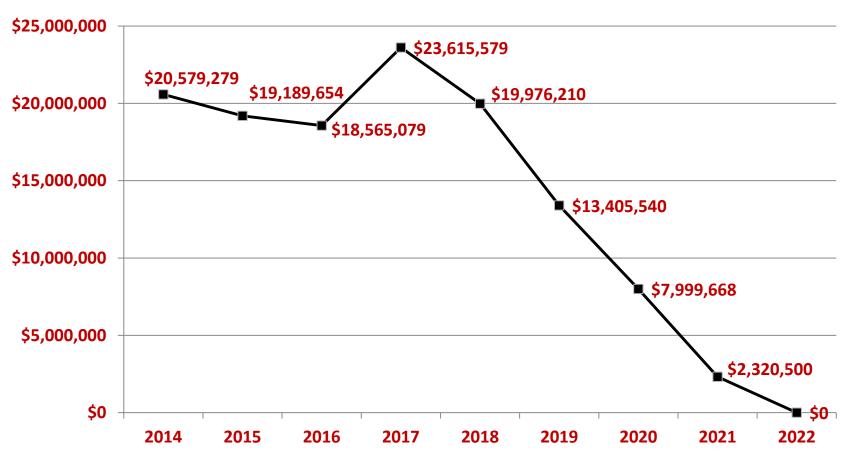


Miles Per Gallon – Average 21.6 mpg

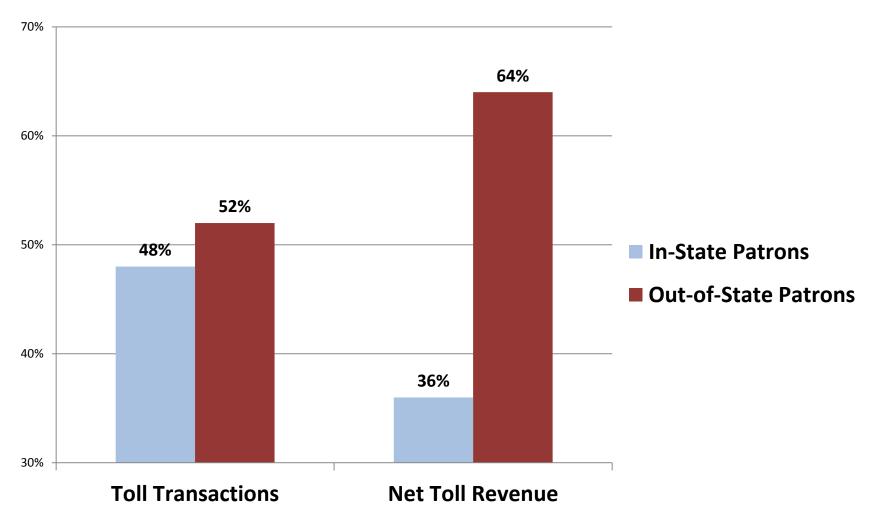
Source: Oregon Department of Transportation

Maine's Financing Options

Continue General Fund Transportation Bonding to Reduce Highway Fund Debt Expense



Maine Turnpike In-State/Out-of-State Shares



Other Financing Options

- Base registration fees on mpg ratings
- Adopt pay as you drive highway use fees
- Adjust gas and diesel tax rates annually to maintain constant <u>average</u> cost per mile
- Rebate to registrant portion of fuel tax based on miles driven (odometer) and vehicle mpg

Aspire

- Move Maine bridges to the U.S. average for structural deficiencies
- Upgrade all Priority 1 & 2 roads to fair or better by 2022 and Priority 3 roads by 2027
- Fully fund Pavement Preservation
- Fix safety deficiencies on Priority 4 roads
- Support economic game changing projects

NOW!